

# **Report on the Work of the Government**

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**Mayor of Shanghai**

at the Second Session  
of the Sixteenth Shanghai Municipal People's Congress  
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Fellow deputies,

On behalf of the Shanghai Municipal People's Government, I now present a report to the Congress on the work of the Government for your deliberation and for comments from members of the Shanghai Municipal Committee of the Chinese People's Political Consultative Conference (CPPCC) and other non-voting delegates.

## **I. Review of the Government's Work in 2023**

Over the past year, following the guidance of Xi Jinping Thought on Socialism with Chinese Characteristics for a New Era, we have fully implemented the key message of the 20th National Congress of the Communist Party of China (CPC) and the Second Plenary Session of the 20th CPC Central Committee, earnestly delivered on the guiding principles of General Secretary Xi Jinping's important remarks made on his inspection tours in Shanghai, and resolutely acted on the decisions and plans made by the CPC Central Committee and the State Council. Under the strong leadership of the CPC Shanghai Municipal Committee, we have adhered to the general principle of seeking progress while maintaining stability, deepened high-standard reform and opening-up, and promoted high-quality development with a focus on enhancing the city's capacity and core competitiveness, achieving on the whole the targets for the year set out by the First Session of the 16th Shanghai Municipal People's Congress.

Over the past year, Shanghai's economic and social development has made progress and moved towards a positive direction while maintaining stability. **First, the economic performance has recovered steadily.** The municipal GDP reached around 4.72 trillion *yuan*, a growth of 5%. The general public budget revenue went up by 9.3%. The CPI rose by 0.3%. The surveyed urban unemployment rate averaged 4.5%.

**Second, new growth drivers have been steadily developed.** The total output from strategic emerging industries accounted for 43.9% of that from industrial enterprises above designated size. The output of the three leading industries, namely integrated circuit (IC), biomedicine and artificial intelligence (AI), totaled 1.6 trillion *yuan*. Total R&D expenditure reached around 4.4% of the city's GDP. The number of high-value invention patents per 10,000 people rose to 50.2. **Third, the dividends of reform and opening-up have been unleashed steadily.** The value of international trade stood at 4.2 trillion *yuan*, registering an increase of 0.7%. Paid-in FDI reached a new historical record of 24.09 billion US dollars. The turnover of financial markets grew by 15% to 3,373.6 trillion *yuan*. 65 regional headquarters of multinational corporations and 30 foreign-invested R&D centers were added, bringing the totals to 956 and 561 respectively. Shanghai has certified the first 40 headquarters of companies designated as innovation leaders in their respective industries. **Fourth, people's well-being has been steadily improved.** Per capita disposable income amounted to 85,000 *yuan*, increasing by 6.6%, faster than GDP growth. 87.7% of the days throughout the year were rated either excellent or good on the air quality index (AQI), up by 0.6 percentage points. The number of parks increased by 162 to 832 last year.

Over the past year, we have carried out our work in the following areas:

**1. We have remained steadfast in deepening reform and opening-up, and made solid progress in major national strategies and tasks.**

**Upgraded version of the “Five Centers” Initiative: The overall strength of Shanghai as an international economic center has been bolstered.** We have accelerated the development of a modern industrial system underpinned by the real economy, and drawn up policy measures to foster the R&D industry, and to promote the high-quality development of the manufacturing sector and specialized industrial parks. Policies in support of innovation have been put into effect in such areas as vehicle chips, synthetic biology, large AI models, intelligent robots, shipbuilding and

marine engineering equipment, commercial spaceflight and online new economy. The construction of 58 major industrial projects each worth more than one billion *yuan* kicked off. C919, China's first homegrown large passenger jet, started its commercial flight, while the first made-in-China cruise ship also set sail on its commercial voyage.

**Shanghai has been further opened up as an international financial center.** Another 47 licensed financial institutions were added, making the total to 1,771. The Shanghai International Reinsurance Exchange and the Swap Connect were officially launched. The Shanghai Equity Exchange was given the green light to pilot subscription right services. A number of new financial products including 30-year China government bond futures, freight index futures, alumina futures, SSE STAR Market 50 ETF options started their trading. The city's outstanding deposits and loans exceeded 20 trillion *yuan* and 11 trillion *yuan* respectively.

**Shanghai's global connectivity as an international trade center has been reinforced.** The establishment of China's first Silk Road E-commerce Pilot Zone got the go-ahead. We have intensified our efforts in integrating domestic and foreign trade. The National Commodity Warrant Registration Center launched online registration in Shanghai. China's first *yuan*-settled LNG trade and digital *yuan*-settled crude oil transaction were completed with success.

**Shanghai's status as an international shipping center has been fortified.** We started the construction of the north port operation area of Xiaoyangshan and the Shanghai East Railway Station known as the Oriental Hub. More function institutions including the new representative office of the International Chamber of Shipping were opened in Shanghai. Shanghai Port's container throughput reached 49.158 million TEUs, ranking the first globally for 14 consecutive years.

**Shanghai's capacity in nurturing original innovation as an international sci-tech innovation center has become more prominent.** We have completed the construction of and put into operation Shanghai Synchrotron Radiation Facility Phase II and the Live Cell Imaging Facility, and began the construction of the magneto-inertial fusion energy project. National labs and bases in Shanghai have received better services and stronger support. High-level research institutes such as Shanghai Institute for Mathematics and Interdisciplinary Sciences and Shanghai AI

for Science (SAIS) were inaugurated. We have initiated campaigns aiming for breakthroughs in key technologies of metaverse, blockchain, and high temperature superconductivity. Seven high-quality incubators were unveiled. We have refined the intellectual property pledge financing mechanism. Technology contracts reached 485.02 billion *yuan* in value, and the number of high-tech companies exceeded 24,000. **The “Five Centers” Initiative has been empowered by the city’s efforts in attracting and retaining talents.** The Talent Peak Project and the special program to attract and nurture talents in key industries continued to make headway. We have driven forward the pilot reform on the evaluation of scientists and researchers. The Shanghai Global Talents Innovation and Entrepreneurship Competition was held with success. Foreign talents have found it increasingly convenient to get their residence permits and are more and more satisfied with their life in the city.

**Deepened development of Pudong as a leading area of socialist modernization:**

After a thorough review of the development experience over the past decade, we have implemented the strategy to upgrade the China (Shanghai) Pilot Free Trade Zone (FTZ). The *General Plan for Advancing Institutional Opening-up of China (Shanghai) Pilot Free Trade Zone in Alignment with High-standard International Economic and Trade Rules*, which includes 80 policy measures, was promulgated. The Pudong comprehensive pilot reform plan and the list of the first batch of authorized items have been approved and put into effect. We have implemented the 33 national pilot measures for FTZ institutional opening-up. A number of major opening-up measures have been adopted in an accelerated manner, including expanding the use of digital *yuan*, facilitating cross-border corporate financing, and completing China’s first ship-to-ship bonded LNG bunkering. We have improved the public service platform for the open competition mechanism to select the best candidates among other collaborative innovation mechanisms. We have moved faster to explore granting temporary licenses to overseas practitioners. 126 new headquarters of various types and 25 open innovation centers of large-scale enterprises have been set up. 18

regulations and 22 management measures have been promulgated for the Pudong New Area.

**Continuous implementation of the “three major tasks”:** We have announced a new round of municipal level supporting policies for the **Lingang Special Area**. The expansion of the Yangshan Special Comprehensive Bonded Zone Phase III was approved. We have carried out over 100 major industrial projects with a total investment of 100 billion *yuan*. The total output of industrial enterprises above designated size and fixed asset investment grew by 22.5% and 10.3% respectively. The **STAR Market** has seen its functions enhanced, and Shanghai-based companies, compared with those from other parts of China, boast the largest amount of funds raised through initial public offering (IPO) and market capitalization. We have undertaken 21 key cooperation initiatives for the **integrated development of the Yangtze River Delta (YRD)**, as well as 28 joint sci-tech innovation and research projects. The Yangtze River Delta Science and Technology Innovation Equity Investment Fund backed by the National Social Security Fund was launched. We have sped up the construction of major projects such as the Shanghai section of the Shanghai-Chongqing-Chengdu Railway. 152 cross-jurisdiction service items have been incorporated into the one-stop government service portal of the YRD. We have made solid progress in counterpart assistance as well as cooperation and exchange within the YRD.

**The role of the “three platforms” has become more prominent. The 6th China International Import Expo (CIIE)** was concluded successfully with a cumulative intended transaction value of 78.41 billion US dollars on an annual basis, up by 6.7%. The influence of the Shanghai City Promotion Convention as well as the Pudong and Hongqiao parallel sessions of the Hongqiao International Economic Forum was further enhanced. The CIIE has fully showcased its role as a major platform for international procurement, investment promotion, cultural exchange, openness and

cooperation. In the **Demonstration Zone of the Integrated Green Development of the Yangtze River Delta**, 24 institutional innovations such as the inter-provincial project approval mechanism and cross-jurisdiction water joint protection plan were spearheaded. The overall land-use planning for the Demonstration Zone has been approved for implementation. The Shanghai section of the ecological shoreline of Yuandang has been fully connected. The development of the Xicen Sci-tech Innovation Park was accelerated. The key tasks outlined in the overall development plan of **Hongqiao International Hub for Opening-up** were implemented. The spillover effect of the Hongqiao International Central Business District has become more manifest, as exemplified by upgraded headquarters capacity and expanded trade functions. Work concerning Hong Kong and Macao special administrative regions, Taiwan, foreign affairs and overseas Chinese made steady headway. International Services Shanghai, a multilingual international service portal, was launched, pressing the “acceleration button” for international exchanges.

**Reforms in key areas have been deepened consistently.** The reform of SOAs and SOEs picked up pace. The six plans to develop world-class enterprises were carried out across the board. The Shanghai Exchange Group was established. Investment funds for the activation of SOAs and the high-quality development of SOEs were launched. In order to promote the high-quality development of the private economy, we have expedited the implementation of policy measures of the central government to facilitate the growth of the private sector, supported the sound development of private investment, formulated and implemented the “28 measures” to empower micro, small and medium-sized enterprises (MSMEs), and advanced the innovative pilot projects for MSME financing and credit services. 97 new headquarters of private enterprises were added in the city. The four-party cooperation involving government, industry associations, banks and businesses was carried out on a higher level. We pressed ahead with the reform of the single web portal for public resource trading and put in place unified institutional, market, and management systems. The Shanghai

implementation plan for the *Outline for Building China into a Strong Nation in Quality* was carried out in a steady manner, with the addition of 10 Shanghai Standards and 37 Shanghai Brands respectively.

**2. We have taken multiple measures to expand domestic demand and stabilize external demand, and achieved significant results in high-quality economic development.**

**Coordinated policies to stabilize growth have achieved synergy.** Ten major actions were undertaken to boost confidence, expand demand, stabilize growth, and promote development. Such policy measures as the “15 measures” to boost consumption, the “24 measures” to promote investment, the “21 measures” to stabilize foreign trade, and the “20 measures” to attract foreign investment were introduced. We hosted major consumption promotion events such as the Double Five Shopping Festival and six themed consumption seasons and facilitated convenient payments for inbound individuals. Another 1,215 first stores were set up and the total retail sales of consumer goods grew by 12.6%. The “Ride the Wave of Rising Shanghai” event series was successfully hosted. We started the construction of the eastern extension of Metro Line 13, Metro Line 19 and Nanhui-Fengjing Line Phase I as well as the western ring of the raw water pipeline system. S3 highway among other key infrastructure projects was put to use. With an investment of 225.74 billion *yuan* completed in key projects, the total fixed asset investment exceeded one trillion *yuan*, up by 13.8%. We developed a comprehensive performance evaluation system for industrial land, promoted the practice of smart manufacturing activities in high-rise industrial properties and fostered smart maker spaces. A pilot on the flexible planning and multi-function use of industrial land was launched. The area of inefficiently-used construction land was reduced by 15.1 square kilometers. The comprehensive pilot zone for cross-border e-commerce made steady headway. The pilot for the import of remanufactured products was rolled out. Demonstration enterprises for international trade distribution centers and certified Authorized Economic Operators (AEOs) totaled 116 and 517 respectively. China-Europe freight train “Shanghai Express”



made 100 trips throughout the year. Exports of electric passenger vehicles, lithium batteries and solar cells, the “three new segments” grew by 43.9%, 50.9%, and 0.9% respectively.

**Integration of the digital economy with the real economy has accelerated.** We formulated and implemented an action plan for the innovation-driven development of the data industry. The digital transformation of the manufacturing industry was expedited, with the establishment of three national benchmark smart factories, 19 demonstration factories, and 111 excellent application scenarios as well as the cultivation of 25 leading companies with dominant role in their supply chains, and 34 industrial internet platforms cumulatively. A new round of action for the development of new types of infrastructure kicked off with the launch of public AI computing platforms and deployment of over 370 million IoT terminals and more than 77,000 5G base stations across the city.

**The urban layout has been further optimized.** A comprehensive evaluation of the implementation of the *Shanghai Master Plan 2035* was carried out. The development of the five new towns progressed smoothly. We introduced the second batch of 30 major functions, and started the construction of 117 major projects with a total investment of 193.57 billion *yuan* as well as all five planned municipal general hospitals. Transformation of the functions of Baoshan District in the north and Jinshan District in the south (North-South Transformation) was accelerated in key areas with such projects as the Wusong Campus of the Shanghai Academy of Fine Arts and the Jinshan Campus of the Ruijin Hospital breaking ground.

**We have pressed ahead with rural revitalization across the board.** Policy measures to accelerate agricultural technological innovation were formulated and implemented, and efforts to build seed industry incubation bases picked up speed. Planning and construction of Shanghai Modern Agricultural Industry Park (Hengsha Xinzhou) moved on smoothly. We stepped up our efforts to attract investment to the

agricultural sector with actual paid-in capital exceeding 20 billion *yuan* for the first time. 24 model villages for rural revitalization and 101,000 “beautiful courtyards” were built. 210 kilometers of rural roads were upgraded, and 16,000 rural households moved into new homes in relatively clustered settlements.

**3. We have been fully dedicated to ensuring and improving people's well-being, bringing a better life to our people.**

**We have worked harder and more effectively to address people's problems and bring tangible benefits to them.** We added 5,510 elderly care beds and 41 community canteens for seniors. We renovated 2,598 care beds for the cognitively impaired and 7,715 homes to make them senior-friendly. 579 summer care classes for primary school students were provided and an additional 5,308 places were added to community childcare programs. We completed the renovation of 123,000 square meters of scattered dilapidated housing in the downtown area, retrofitted 296,000 square meters of weak-framed houses and other old housing units, and started 10 urban village transformation projects. 3,001 elevators were installed in existing multi-storey residential buildings. We also provided 81,000 units (rooms) of subsidized rental housing and 11,000 beds in the “New Era Urban Builders and Managers Homes”. 51,000 new electric vehicle public charging piles were installed. 31 community fitness centers, 80 fitness walkways and 671 exercise corners were built or renovated. 25 demonstration smart wet markets were established.

**We have steadily improved social security programs.** We have accelerated policy implementation to boost employment, such as stabilizing and expanding employment opportunities, supporting entrepreneurship and offering skills training. A new public website for job search and posting was launched. 606,000 new jobs were created and 227 community employment service centers were built. We have continuously improved the employment support system for college graduates and other key groups. Social security benefits such as pensions, medical insurance, and subsistence allowances have continued to increase. We have extended social security coverage to

all those in flexible employment in Shanghai, and provided temporary price subsidies and other support to those in need. The social security system and supporting system for people with disabilities have been further improved.

**Social programs have kept improving steadily.** To accelerate the development of a high-quality education system, we unveiled and implemented the new five standards for compulsory education, deepened the pilot program of comprehensive higher education reform, and restructured vocational education. UNESCO International Institute for STEM Education, a UNESCO Category I Institute, was established in Shanghai. We have achieved a smooth transition in Covid-19 response, and made fresh progress in the Healthy Shanghai initiative. We have constantly improved the healthcare referral system, accelerated the pilot program of high-quality development of public hospitals, and ramped up community-based general practice service, family doctor contract service and drug supplies. The reform on outpatient expenses reimbursement through collective pooling has been completed for employment-based healthcare insurance, and the diversified payment mechanisms for innovative drugs and medical devices have been refined. New progress has been made in the work related to women and children and work on ethnic and religious affairs.

**We have strengthened the cultural soft power of Shanghai.** The WorldSkills Museum was completed and open to the public. A number of cultural and sports events have returned with renewed vigor, including Shanghai International Film Festival, Shanghai International Arts Festival, Shanghai Tourism Festival, Shanghai International Art Fair, and the Shanghai Masters. We have completed the national pilot reform on the management of cultural relics in private possession and the construction of demonstration zones of culture relics preservation and utilization. Shanghai athletes achieved outstanding results in major events such as the Asian Games.

**Solidarity has been strengthened between the military and the government as**

**well as between the military and the people.** Coordination between the military and the local communities has been further improved. Technologies and industry for national defense have been bolstered with breakthroughs achieved in key areas. We have completed the reform of the national defense mobilization system, pressed ahead with the Double Support Model City campaign to solidify military-civilian unity, and made concerted efforts to advance the “three jointly and three solidify”<sup>1</sup> campaign. Fresh progress has been achieved in national defense education, reserve forces buildup, and veteran affairs.

**4. As new headway has been made in urban governance, our city has become more livable, resilient and intelligent.**

**We have achieved finer granularity in urban management.** We have made solid progress in urban renewal, exploring sustainable development models and improving the systems, mechanisms and policies for urban renewal. The construction of the city's digital foundation has picked up speed, new achievements have been made in the demonstration zones of digital transformation, and the city's digital “vital signs” system of urban operation has been iterated. Another eight kilometers of public waterfront areas were linked up and open to the public, and the quality of the waterfronts of the Huangpu River and Suzhou Creek has improved steadily. A total of 112 kilometers of overhead cables were moved underground, while the associated electricity distribution facilities like poles, transformers and cabinets were renovated along the routes. Landscape lighting of Xujiahui and other shopping districts was upgraded, and 103 “beautiful street blocks” were built. Affiliated space of 59 government agencies, public service institutions and enterprises have been open to the public. The inaugural Global Award for Sustainable Development in Cities (Shanghai Award) was presented in Shanghai.

**We have achieved notable advances in social governance innovation.** We have

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<sup>1</sup> (Translator's note): “three jointly and three solidify” refers to jointly study and innovate in theories to solidify beliefs and convictions, jointly develop grassroots organizations to solidify frontline fortresses, and jointly foster new civility practices to solidify military-civilian unity

further empowered governments at the sub-district/town level, while easing their administrative burdens. We have improved the long-term mechanism of “one rule, two lists<sup>2</sup>” in neighborhood and village committees, optimized the basic units of social governance and reinforced the community worker teams. We have strived to tackle the root causes of citizens’ complaints, and boosted the quality and efficiency of the 12345 hotline service and the work of collecting people’s suggestions. “Lijian” and other law and order campaigns have made sustained progress. We have rolled out a tripartite alternative dispute resolution mechanism involving police stations, judicial offices and law firms. The campaign to screen and rectify major hazards and that to improve urban gas safety have progressed steadily. These combined efforts have yielded 11 consecutive years of rising public sense of safety and satisfaction and maintained overall social stability.

**Solid progress has been made in environmental protection.** Shanghai ranked the first in the performance evaluation of the nationwide campaign to combat pollution. We launched the third round of the *Clean Air Plan of Action* and phased out 11,000 China III diesel vehicles. We carried out a new round of survey and correction of combined sewer systems and rectified sewage discharge outlets along the trunk of the Yangtze River. Construction of the northern section of Luowen River of the Wusong River Project and 52 rainwater storage tanks started. Phase IV of Zhuyuan wastewater treatment plant was completed and put into operation. We have redoubled efforts in domestic waste sorting, bringing up the recycling rate and moving closer towards the “waste-free city” goal. We have implemented ten major actions for carbon peaking. An additional 946,000 kilowatts of photovoltaic power were installed. With another 354,000 new energy vehicles (NEVs) sold, the NEV stock in Shanghai grew to 1.288

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<sup>2</sup> (Translator’s note): “one rule, two lists” refers to three documents that clarify the roles and responsibilities of neighborhood and village committees: “*Rules for the Management of Mandated Responsibilities of Neighborhood and Village Committees in Shanghai (Trial)*”, “*List of Items that Neighborhood and Village Committees are Legally Required to Perform*”, and “*List of Items that Neighborhood and Village Committees are Legally Required to Assist with*”.

million, the highest among all the cities in the world. We successfully hosted the first China Carbon Market Conference and the first Shanghai International Carbon Neutrality Expo. We have added over 67,000 *mu* of forestland, 1,044 hectares of green space, 231 kilometers of urban green paths, and 430,000 square meters of vertical green landscaping.

**5. We have driven government reform and innovation, and made new progress in government administration.**

**The business environment in Shanghai has kept improving.** Benchmarking against the World Bank's latest evaluation matrix, we have deepened our reform and fulfilled 208 tasks outlined in the sixth version of the business environment improvement policies. On average, 1,904 new businesses were set up daily, up by 28.1%. The existing stock of 2.892 million businesses accounts for 85% of the total business players in Shanghai. The number of businesses per thousand people increased to 116.8, topping the chart in the country. We have introduced service packages for key businesses to compile related policies together, feed targeted information and provide easy access to government services. The total amount of newly added tax cuts, fee reductions, tax refunds, and fee deferrals exceeded 110 billion *yuan*.

**We have strengthened law-based administration.** The mid-term review of the implementation progress of the 14th Five-year Plan was completed. We supported the Municipal People's Congress and its Standing Committee in issuing 13 local laws, and formulated, amended and abolished 40 government regulations. We handled 778 proposals from deputies to the Municipal People's Congress and 927 proposals of the CPPCC Municipal Committee. We have driven ahead demonstration programs of law-based administration. We have promoted the use of special credit reports in lieu of records of violations. We have launched a pilot program of using an "inspection code" for business-related administrative law enforcement, and have put in place a comprehensive administrative law enforcement system at the sub-district and town

level. We have further engaged government counselors and culture and history researchers in decision making.

**We have bolstered the functions of the Government Online-Offline Shanghai Portal and the Single Platform for Urban Management.** Considerable progress has been made in priority initiatives such as on-chain data storage, government service blockchain development, urban information access QR code, and integrated government administration. On the Government Online-Offline Shanghai Portal, We have cumulatively introduced 41 items into the “One Service” initiative, provided 200 frequently used government services in a smart and convenient way, and unveiled 296 application-free services. The Single Platform for Urban Management has integrated 1,466 applications of various types. The functions of Suishenma, a government-issued QR code for service provision and administration, have kept expanding and improving. We have introduced a number of innovative features, such as “Single Compliance QR Code” and “Easy Pass” for smart traffic management. We have refined mechanisms for convenient sharing of public data, and made sure that requests for data in key scenarios must be responded to.

**The government’s conduct has been continuously improved.** We acted in strict accordance with the central Party leadership’s eight-point decision on improving conduct, and continued to tackle pointless formalities, bureaucratism, over-indulgence and extravagance. We conducted thorough studies to resolve effectively a batch of pressing issues complained about by the public and enterprises. Acting on our commitment to spending sparingly, we kept a tight control over general expenses, comprehensively rolled out integrated budget management, and carried out a pilot scheme on performance management based on cost budgeting, cutting over 10% of cost. We improved the quality and efficiency of government audits, and coordinated problem identification, rule-based management and reforms. Efforts to improve integrity of Party members and combat corruption were further strengthened.

Fellow deputies, over the previous year, we carried out the themed education to study

and implement Xi Jinping Thought on Socialism with Chinese Characteristics for a New Era, further aligned our thinking, will and action, and translated the success of the themed education into higher quality of economic growth, higher living standards of the people, and greater efficiency and effectiveness in governance, so that our various undertakings scaled new heights and presented a new look. The achievements we have made over the past year would not have been possible without the strong leadership of Comrade Xi Jinping as the core of the Party Central Committee, the sound guidance of Xi Jinping Thought on Socialism with Chinese Characteristics for a New Era, and the arduous endeavors made in solidarity by the people of Shanghai under the leadership of the CPC Shanghai Municipal Committee. Hereby, on behalf of the Shanghai Municipal People's Government, I wish to express our heartfelt gratitude to all fellow citizens for your hard work, to all the deputies to the Municipal People's Congress and members of the CPPCC Shanghai Municipal Committee for your strong support to the work of the Government, to all other political parties, industry and commerce federations, people's organizations and public personages from all sectors of society, to all departments of the Central Government, our fellow provinces, autonomous regions and municipalities, the People's Liberation Army and the People's Armed Police stationed in Shanghai, as well as to our fellow compatriots in the Hong Kong and Macao special administrative regions, Taiwan and overseas, and all our friends around the world for your interest in and support for Shanghai's development!

We are keenly aware of the many difficulties and challenges lying on the journey ahead, as well as the shortcomings in our work. In particular, the external environment remains complex and severe, geopolitical conflicts persist, and the global economic recovery lacks momentum. There are bottlenecks in the domestic circulation, insufficient effective demand, and weak overall expectations. Being a highly externally-oriented economy, Shanghai is affected earlier, more significantly and more directly by these factors. Therefore, we are under considerable pressure to maintain our city's steady economic operation, and we need to make greater efforts to achieve all the objectives of the 14th Five-Year Plan. We will strive for further breakthroughs in some core technologies in key fields, and we need to move obstacles so that basic and applied research and industries can better feed into each other. New



growth drivers need to be bolstered, and smart, green and integrated development of industries should be accelerated. Some enterprises, MSMEs in particular, are beset by difficulties in their operation, and market confidence needs to be further improved. There is still imbalance and insufficiency in urban and rural development, as well as weakness in public welfare programs including employment, education, healthcare, and elderly care. Ecological and environmental protection remains an arduous task, and our governance of this megacity needs to be further strengthened. We must make our services and management more effective, and further improve the conduct of government. We must always face difficulties head-on and maintain firm resolve, address problems and perform our duties to the best of our capacity, so that we can deliver on our commitments to meet our citizens' new expectations.

## **II. Major Tasks in 2024**

This year marks the 75th anniversary of the founding of the People's Republic of China and it is a critical year in achieving the objectives set by the 14th Five-Year Plan. We must act on, in all respects, the key message of the important remarks made by General Secretary Xi Jinping, and focus on the new positioning, new propositions, new requirements and new tasks he put forward during his inspection tours in Shanghai. We shall take on the toughest issues with an enterprising spirit and a strong sense of responsibilities, and continue to strive as a pioneer for national reform and opening-up and a forerunner in innovation-driven development, so as to better contribute to the national development.

In order to fulfill this year's tasks, we must follow the guidance of Xi Jinping Thought on Socialism with Chinese Characteristics for a New Era, fully internalize the spirit of the 20th CPC National Congress, the second plenary session of the 20th CPC Central Committee and the Central Economic Work Conference, and act on the key message of the important remarks made by General Secretary Xi Jinping. It is imperative for us to implement the plans made at the third and the fourth plenary sessions of the 12th CPC Shanghai Municipal Committee, stay committed to the overarching guideline of seeking progress while ensuring stability, fully and faithfully apply the new

development philosophy on all fronts, and focus on the primary task of pursuing high-quality development as well as the strategic mission of forming a new development pattern. We must concentrate our efforts on the “Five Centers” Initiative, with sci-tech innovation as the leading force, reform and opening-up as the driving force, national strategic tasks as the guidance, and urban governance modernization as the guarantee. We will strike a better balance between domestic demand stimulation and supply-side structural reform, between new urbanization and rural revitalization, and between high-quality development and high-level security. We should effectively enhance economic vitality, prevent and mitigate risks, improve expectations of the society, consolidate and enhance the positive trend of economic recovery, continue to promote effective qualitative development and reasonable quantitative growth, improve people’s well-being, and maintain social stability. We will accelerate our efforts to establish Shanghai as a socialist, modern and international metropolis with global influence, and fully leverage our city’s leading and exemplary role in pursuing Chinese modernization.

Taking all factors into consideration, we propose the following main targets for social and economic development this year:

- GDP growth rate of around 5%
- An increase of 5% in the revenue of the general budget
- Overall R&D expenditure making up about 4.5% of the city’s GDP
- Surveyed urban unemployment rate kept within 5%
- Household income increase in keeping with GDP growth
- A target CPI of about 3%
- Further reduction in energy intensity and CO<sub>2</sub> intensity,
- Reduction in major pollutants from key projects reaching national targets

This year, we will focus on the following areas.

**1. We will build up the city’s capabilities and core competences by speeding up the “Five Centers” development.** We will stay committed to a concerted and holistic approach to planning, and make breakthroughs in key areas to drive forward development on all fronts. We will put more emphasis on sci-tech innovation, continue to strengthen the core urban functions and hub-and-spoke role of Shanghai,

and better represent our country in the international cooperation and competition.

**Accelerating the development of Shanghai as an international economic center.**

We will continue to modernize the industrial system through sci-tech innovation, focus on intelligent, green and integrated development, move faster to establish a modern industrial system featuring “(2+2)+(3+6)+(4+5)”<sup>3</sup>, so as to generate new and high-quality productive forces. We will drive forward new industrialization, increase the share of the industrial economy, and pursue high-quality development of key industrial chains. We will spare no effort to advance the new round of “Shanghai Plans” regarding IC, biomedicine and AI industries. We will create and upgrade high-end industrial clusters of NEVs, high-end equipment, advanced materials, civil aviation and spatial information, and move faster to develop a pioneering zone for industries of the future. We will empower high-quality development of the manufacturing sector with the industrial internet, implement the “Intelligent Robot+” initiative, and take the lead in the national pilot program for the approval and road trials of intelligent connected vehicles. We will develop green manufacturing standards and green and low-carbon supply chains, and build green industrial parks and green factories. We will encourage providers of producer services, such as R&D and design, supply chain management, inspection and testing, as well as intellectual property services, to be more specialized and move up the value chain, and drive deep integration of the modern service industry with the advanced manufacturing industry. In the meantime, we will optimize and expand the space for industrial development and promote new models of mixed land use such as multiple uses of industrial land.

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<sup>3</sup> (Translator’s note) 2+2: driving forward integration of the advanced manufacturing industry with the modern service industry, and promoting digital transformation of traditional industries and green and low-carbon transition.  
3+6: accelerating the development of the three leading industries of IC, biomedicine and AI, and the six key industries of electronics and information, life and health, automobiles, high-end equipment, advanced materials and fashionable consumer goods.

4+5: taking the lead in the four new arenas of digital economy, green and low-carbon, metaverse, and intelligent terminals, and the five industries of the future, i.e., future health, future intelligence, future energy, future space and future materials.

10 million square meters of space will be created for smart manufacturing activities in high-rise industrial properties, and 13 square kilometers of inefficiently-used construction land will be cut.

**Accelerating the development of Shanghai as an international financial center.**

We will work with the national financial authorities to pursue high-standard financial opening-up and increase the city's competitiveness and influence. On financial markets, we will build up an international financial asset exchange at a faster speed, press ahead with the development of the international reinsurance center with high standards and optimize cross-border finance and offshore finance, so as to make the financial markets more international. On financial products, we will introduce more commodity and financial futures and options products to the market, continue to develop more use cases for digital *yuan* and bolster fintech, green finance, inclusive finance, pension finance and digital finance, so as to better serve the real economy, boost sci-tech innovation and participate in the Belt and Road Initiative (BRI). On financial institutions, we will attract impactful financial institutions and long-term capital to the city and press ahead with the pilot programs of Qualified Foreign Limited Partnership (QFLP) and Qualified Domestic Limited Partner (QDLP). On financial infrastructure, we will step up cross-border connectivity and cooperation and upgrade features and functions of the Cross-border Interbank Payment System. At the same time, we will strengthen financial regulation across the board, enhance the capacity to ensure that the markets are safe and under control, and fend off systemic financial risks.

**Accelerating the development of Shanghai as an international trade center.**

We will build up Shanghai as a trade hub, further drive forward liberalization and facilitation of trade and investment, forge a great synergy between international and domestic trade, and put in place internationally competitive policies and mechanisms. We will take an active part in the joint pursuit of the high-quality development of the BRI. For instance, we will advance the high-standard development of the Silk Road

E-commerce Pilot Zone as part of our efforts to expand opening-up of e-commerce. We will launch the comprehensive service platform to provide BRI-related services in the YRD while boosting the capacity of local accounting, law and other professional firms to serve international clients. To facilitate cross-border flow of people, we will accelerate the development of an international business cooperation zone in the Oriental Hub. In addition, Shanghai will further build up demonstration zones for the innovative development of trade in services, enhance the functions of specialized service export bases, and foster new business formats and models of trade in services. We will also step up the development of import trade promotion and innovation demonstration zones with a view to integrating import trade with industries and consumption. The initiative to upgrade the capacity of headquarters economy and the Global Operation Program will be carried out. We will also speed up the development of commodity trading platforms with a turnover above 100 billion *yuan* as well as those above one trillion *yuan*, attract more international economic organizations and first-class traders, and boost the development of online service platforms for producers.

**Accelerating the development of Shanghai as an international shipping center.**

With the focus on enhancing the capacity of allocating shipping resources globally, Shanghai will redouble its efforts to develop high-end shipping services, upgrade the shipping insurance underwriting and service capacity, innovate maritime arbitration models, grow international ship management business and advance the reform of the Shanghai Shipping Exchange in a proper and orderly manner. The functions of Shanghai as a shipping hub will be further expanded. We will speed up the development of seaports, airports, cruise ports and the collection and distribution system. Major infrastructure projects such as the north port operation area of Xiaoyangshan, the Oriental Hub East Railway Station, Phase IV of the Pudong International Airport and Youdungang navigation channel upgrade. Luojing Port Area Renovation Phase I will be put into operation. We will boost the development of multimodal transport, promote container inland water transport in the YRD, support

hub carriers in Shanghai to build themselves into mega-carriers, and vigorously develop the industry chain of the cruise economy. To support the digital, intelligent and green transition of the shipping industry, Shanghai will further upgrade its Mobility-as-a-Service platform for international container transport services, build a pilot demonstration platform of digital shipping trade, accelerate the development of supply chains for green methanol, LNG and other clean fuels and promote green transportation means including battery-electric ships. Shanghai will lend a big boost to marine economy and turn itself into a modern marine city.

**Accelerating the development of Shanghai as an international sci-tech innovation center.** We will render stronger support to high-quality operation and development of Shanghai-based national laboratories and bases, drive forward restructuring and development of national key laboratories in the city, build up centers for basic research and frontier science, and increase the accessibility and sharing of major sci-tech infrastructure, instruments, equipment as well as data. We will build a research pilot area dedicated to high-risk yet high-value basic research in advanced interdisciplinary areas. We will explore new organizational structures for breakthroughs in key and core technologies, invest in cutting-edge technologies for industries of the future, vigorously develop indigenous and controllable core industrial software and industrial control systems, and advance projects aimed at seeking breakthroughs in major technological equipment and reshaping the industrial foundation. New types of R&D institutions and high-level industrial innovation platforms will be established. At the same time, we will reinforce the principal role of enterprises in innovation, and encourage leading high-tech enterprises to become the fount of original technologies. We will deepen the reform of the property rights system for scientific achievements, optimize the valuation and pricing mechanisms for technological factors and move faster to develop hi-tech services. We will support the improvement of the IPO system of high-tech companies in the STAR market and accelerate the establishment of a guiding fund for sci-tech innovations so as to encourage long-term and patient capital to invest in early-stage, small companies and

hard and core technologies. We will develop the Zhangjiang Hi-Tech Park into a world-leading hi-tech park, build up the functions of high-quality incubators, drive the development of the neoBay Global Innovation and Entrepreneurship Community as a functional area of original sci-tech innovations, and continue to implement the action plan on reform and development of university hi-tech parks. We will also step up protection of intellectual property rights, carry out the campaign of patent application and commercialization, and forge ahead with the pilot program on intellectual property rights of data. We will boost sci-tech exchanges and cooperation, and strive to build up a globally competitive ecosystem for open innovation.

**We will foster integrated development of education, science and technology, and talent.** We will persist in cultivating moral character and strengthen the broad ideological and political curriculum. In our effort to improve the quality of basic education, we will actively develop a national zone of quality and equitable compulsory education. As we continue the comprehensive reform of higher education, we will further implement the programs for developing first-class universities and disciplines, disciplines with domestic and international recognition, and high-standard local universities. New hubs for basic research will be built with the support of leading research universities, and different types of platforms will be established to integrate vocational education with industry. By leveraging the foundational role of education in fostering innovative minds, we will enhance science education, refine mechanisms for cultivating top-tier innovative talent in basic subjects, and optimize development models of in-demand talent in key industries. Focusing on national priorities and the city's major tasks, we will increasingly cluster strategic science and technology professionals, high-caliber talent from overseas and top-tier teams, cultivate young science and technology talent, outstanding engineers and highly-skilled workers, expand the scope when recruiting high-end professional service talent, and turn Shanghai into a major hub for high-caliber talent. We will promote the pilot program of comprehensive reform of the talent development framework, adopt new approaches to evaluating science and technology talent, and

deepen the reform of professional title evaluations, utilization of scientific and technological achievements, and R&D expenditure management. To create an enabling innovation ecosystem, we will provide premium services to global talents, advance reform to offer one-stop, full-cycle support, and improve policies on housing, entry and exit, as well as stay and residence. In addition, we will strive to turn Shanghai into a more inviting city for young professionals, and create a world-class talent development environment.

**2. Driving steady and healthy economic development and improving its quality and efficiency.** Balancing short-term and long-term as well as domestic and international considerations, we will strengthen the foundational role of consumption, the key role of investment and the underpinning role of foreign trade, and work towards a lasting economic recovery.

**We will unleash the full potential of consumption.** In our effort to become a global consumption hub, we will host the fifth “Double Five Shopping Festival” and other major promotional activities, attract more global product launches to Shanghai, and improve the vitality of commercial districts. We will foster new forms of consumption, promote innovative patterns of cultural and tourism consumption, and create synergy projects such as “exhibition plus commerce”, “culture and tourism plus commerce” and “sports plus commerce”. We will also develop new highlights in digital, big-ticket, service, green, and urban fashion consumption, and expand consumption in key areas such as automobiles, smart home appliances, trendy products designed and made in China, and catering. To further enhance the consumer experience, we will continue to diversify payment options for inbound visitors, and set world-leading standards for products, services and industry practices.

**We will increase effective investment.** We will accelerate the construction of major projects with investments of 230 billion *yuan* this year. We will break ground on the eastern section of Line 20 Phase I and the eastern extension of Shanghai



Demonstration Zone Railway, expedite the construction of Chongming Line and Jiading-Minhang Line, and complete the line connecting Hongqiao and Pudong airports, as well as the western extension of Line 17. Additionally, we will advance the construction of major infrastructure projects, such as the Shanghai Section of Shanghai-Nantong Railway Phase II and the Shanghai section of Shanghai-Chongqing-Chengdu High-Speed Railway, complete such major projects as the Shanghai section of Shanghai-Suzhou-Huzhou Railway and the eastern section of Beiheng Corridor. We will introduce more landmark industrial projects, and foster new infrastructure such as intelligent computing clusters, the urban blockchain of Pujiang Digital Chain, and data transaction chains. We will also implement a new round of high-level technological transformation at enterprises, and create 100 demonstration projects for technological transformation.

**We will stabilize the overall performance of foreign trade and foreign investment.**

We will ignite new momentum for foreign trade development, refine and implement policies to stabilize foreign trade, and support enterprises in exploring diverse overseas markets. We will also promote high-quality development of Special Customs Supervision Zones, enhance customs clearance, logistics, insurance, payment and settlement functions of the single window platforms for international trade, and champion new types of international trade such as offshore trade, cross-border e-commerce and bonded maintenance. We will help stabilize existing foreign investment and attract additional foreign investment, expand new fields of foreign investment, and further open up the manufacturing sector. Additionally, we will spearhead the national comprehensive pilot program of expanded service sector opening-up, and advance the Global Partner Program to promote foreign investment and the program for upgrading foreign-funded R&D centers.

**We are committed to creating a first-class business environment.** Focused on being market-oriented, law-based and internationalized, we will implement another 150 tasks and measures in business environment reform to comprehensively enhance

the experience of enterprises. We will build up communication mechanisms, including four-party cooperation involving the government, industry associations, banks and businesses, as well as business round-tables. We will enhance the “service package” mechanism for key enterprises, better help enterprises reduce burdens and increase efficiency, and respond to their needs with greater speed. We will thoroughly remove hidden criteria and barriers that hinder market-driven allocation of factors of production, and refine the relevant institutional system. In areas such as bankruptcy and foreign-related commercial dispute resolution, we will explore innovative measures that are aligned with international norms, and strengthen the overall advantages of our business environment.

**We will stimulate the vitality of all business entities.** We will firmly promote a new round of SOE reform and enhancement, further optimize classified supervision, and deepen the reform of state-owned capital investment and operation companies. We will also increase investment in strategic emerging industries and industries of the future, and effectively leverage the assets of SOEs such as land and industrial parks. In addition, we will promote better SOE governance and the development quality of state-owned listed companies. We will work unswervingly both to consolidate and develop the public sector and to encourage, support and guide the development of the private sector. We will bolster the development and growth of the private sector, optimize the legal environment for its development, and give greater support to its investment and development. We will improve the government-supported financing guarantee system and credit award and subsidy policies for micro, small and medium-sized enterprises. We will also strengthen the cultivation of small and medium-sized specialized and sophisticated enterprises that produce new and unique products, and help them to scale up. We will deepen collaboration between the central and local governments, attract more headquarters of central SOEs and their core functions to Shanghai, and jointly develop industrial and supply chains. We will accelerate the establishment of a comprehensive and market-oriented trading platform covering all factors of production, and continue to deepen the reform of the single

web portal for public resource trading. We will also build a pilot zone for market supervision digitization, launch a new quality improvement program, and publish a new batch of “Shanghai Standards” and “Shanghai Brands”.

**3. Promoting high-standard reform and opening-up, and enhancing development momentum and competitiveness.** We will pursue systematic integration and efficiency through collaboration, double down on trailblazing reforms and opening-up across the board, and take the lead in comprehensive reform and high-standard opening-up.

**We will further drive integrated development of the Yangtze River Delta.** We will fully implement the policies and measures of the central government, formulate and implement the third three-year action plan, and carry out key cooperation projects in areas such as sci-tech innovation, industrial innovation, collaborative opening-up, ecological and environmental protection, public services, and safety and security in development. We will also press ahead with major cross-regional infrastructure projects, such as electricity transmission from other regions into Shanghai, and improve the system and mechanism for integrated development. We will accelerate the development of the G60 Science and Technology Innovation Corridor and the industrial innovation belt along Shanghai and Nanjing in the Yangtze River Delta, and work together to build a YRD regional development community. We will carry out study on the territorial spatial planning for the Yangtze River Delta, and initiate formulation of the territorial spatial planning of Shanghai Metropolitan Area. We will advance institutional innovations in the YRD Demonstration Zone of Ecological, Green and Integrated Development, and promote their replication and promotion. We will also accelerate the construction of key projects, such as Square Hall and Water Courtyard, and the Shanghai-Suzhou-Jiaxing Intercity Railway, and provide supporting services for the completion and operation of Huawei’s R&D center in Qingpu District. We will further implement policies and measures to enhance the capacity of the Hongqiao International Hub for Opening-up, build and make good use

of important platforms such as the Hongqiao Overseas Trade Center and the Hongqiao Import Commodity Exhibition and Trading Center, and strengthen international aviation services. We will do our best to host the seventh China International Import Expo with exceptional services, promote the introduction of more new products, technologies and services, and continue to amplify the spillover effect. We will actively implement the opinions on driving high-quality development of the Yangtze River Economic Belt, and strive to achieve both high-level ecological protection and green, innovative development.

**We will build Pudong as a leading area of socialist modernization in an all-round way.** With a focus on key areas that have the best chance for success, we will introduce more substantive measures to achieve breakthroughs at key links for market-based allocation of factors of production. We will fully implement the opinions of central authorities and 280 tasks stipulated in the action plans of Shanghai, pilot the retail of imported non-prescription drugs and medical devices via cross-border e-commerce, promote bonded maintenance, remanufacturing and bonded R&D outside Special Customs Supervision Zones on an experimental basis, make Pudong the most preferable destination for international talent, and assist the Shanghai Municipal People's Congress and its standing committee in making laws and regulations for Pudong. We will carry out the pilot program on comprehensive reform of Pudong at a quicker pace, amplifying the impact of the list for the first batch of authorized items, making the customs clearance mechanism more and more convenient, pioneering new frontiers in RMB-denominated offshore transaction and international cooperation on standards, and enhancing the effectiveness of reforms in synergistic innovations and the import of special goods for research and development.

**We will expedite the development of FTZ and Lingang Special Area.** We will follow through with the 80 measures proposed in the general plan on alignment with high-standard international economic and trade rules in an effort to steadfastly expand institutional opening-up involving rules, regulations, management and standards. We

will advance the high-level opening-up for cross-border service trade and investment, further open up such areas as telecom, finance and healthcare, and optimize the operational mode of international transshipment and consolidation platforms. We will accelerate the implementation of measures to better manage the cross-border flow of data and speed up the construction of the international industrial park of data economy. Reforms of behind-the-border rules will be first implemented in IPR protection, government procurement, etc. Support will be rendered to the application of policies designed for the Yangshan Comprehensive Special Bonded Zone to designated areas within Pudong. The development of Shanghai Petroleum and Natural Gas Exchange and other high-performance platforms will be boosted. We will further develop the functionality of comprehensive service platforms, including “Cross-border Connect”, “Shipping Connect” and “Legal Connect”. We will accelerate the planning for the development of emerging industries like new types of energy storage and smart wearables. Major construction projects such as Dishuihu School and Lingang Campus of Pudong Hospital will be launched.

**We will deepen cooperation and exchange.** We will step up our assistance to and collaboration and coordination with paired-up regions, assist them in solidifying and expanding their poverty alleviation gains, and propel full revitalization of rural areas. Exchange and cooperation with Hong Kong, Macao and Taiwan regions will be carried out actively, and work concerning foreign affairs and overseas Chinese will be delivered effectively. We will ramp up international communication and promotion to better tell China’s stories in general and Shanghai’s stories in particular across the world.

**4. Further optimizing the spatial layout and fostering new growth drivers of the city.** Bearing in mind the characteristics of megacity development, we will allocate resources in a more rational manner, highlight the supporting role of key projects, and step on the gas to rework functions, modernize industries and enhance quality so as to form a favorable trajectory of differentiated, complementary and concerted

development.

**We will amplify the spillover effect of the central districts in an all-round way.**

We will strive to attract more high-capacity resources and high-end events to the central districts, promote the development of districts where the Middle Ring Road runs through and improve the comprehensive service functionality of sub-centers of Shanghai. We will continue to generate more business formats in iconic CBDs renowned worldwide, inter alia, Nanjing Road, Lujiazui and Xujiahui, promote the high-quality clustering of modern services in such areas as the North Bund and Suhewan, and build up compounds for innovations in science and technology by high standards, including Great Knowledge and Innovation Community, Silicon Alley Shanghai and Universal Software Park.

**We will bring the development of the five new towns to the next level.**

We will continue to push forward major function projects: enterprise headquarters, R&D innovations, platforms of production factors, to name a few. We aim to foster leading and high-growth companies in advanced manufacturing and modern services to make sure these sectors grow by high standards. Efforts will be made to build integrated transportation hubs in new towns such as the Songjiang hub, the western extension of Metro Line 12, the southern extension of Metro Line 15, Lianggang Express Line and Nanhui-Fengjing Line. As for high-quality public amenities, we will build 26 new elementary and middle schools and kindergartens, accelerate the construction of branches of tertiary hospitals like Zhongshan and Xinhua Hospitals, and open to the public the completed sections of new town green belts.

**We will double down on the North-South Transformation.**

We will fast-track the modernization and upgrading of steelmaking and chemical industrial bases, catalyze the development of specialized industrial parks such as North Shanghai Biopharmaceutical Industrial Park and Carbon Valley Green Bay, and cultivate and attract a batch of champions and leading companies along the industrial and supply

chains. We will put multiple functions in and ensure the high-standard development of such critical transformation zones as Wusong Innovation City and Shanghai Bay Area Science and Technology Innovation City to increase the supply of premium public services. We will press ahead with the construction of the Legoland Park & Resort, and turn the first shovel of soil for Shanghai Baoshan Railway Station and other projects.

**We will go all-out to further develop Chongming into a world-class eco-island.**

We will put dedicated policies in place to develop ecological economy and improve the ecosystem. To build Chongming, Changxing and Hengsha into zero-carbon, low-carbon and carbon-negative islands respectively, we will proactively promote the development of a carbon neutrality demonstration zone on the world-class ecological island, boost the growth of the marine equipment industry cluster on Changxing Island, and steadfastly push forward the construction of the Shanghai Modern Agricultural Industrial Park (Hengsha Xinzhou).

**5. Advancing the integrated development of urban and rural areas and boosting rural revitalization across the board.** Prioritizing agricultural and rural development, we will draw inspiration from the “1,000 Model Villages and 10,000 Renovated Villages Project” and tilt policies toward more effective two-way flow of urban and rural resources with a view to improving the quality and productivity of agriculture, making rural areas a better place for life and work, and raising the income and well-being level of farmers in general.

**We will give primacy to the development of modern urban agriculture.** We will ensure accountability for arable land conservation and food security, continue to strengthen the sustained production and stable supply of grains and vegetables, and construct 40,000 *mu* of new high-standard farmland. We will bolster innovation in agricultural technologies including biomanufacturing and plant factories, vigorously develop agricultural seed breeding, and propel the cultivation of modern seed

companies. We will kick off the planning and construction of 12 agricultural zones equipped with cutting-edge facilities, and build 30,000 *mu* of new unmanned farms for grain production to set an example for the high-quality development of agriculture.

**We will conduct the campaign on rural development to a greater extent.** We will advance the development of 28 villages exemplary of rural revitalization and continue to promote the relatively clustered settlements of rural households. We will inaugurate pilot projects in 5 villages to make the rural area a harmonious and beautiful place featuring well-conserved local culture with a pleasant living and working environment through sound planning, construction, environmental protection, as well as management and maintenance. In the process of the rural habitat improvement campaign, we will revamp 300 kilometers of rural roads. Moreover, we will make headway with the campaign for rural landscape conservation and development, encourage the growth of agritourism, cultural and creative business facilities, as well as healthcare and elderly care and other new industries and business formats, and create distinctive, vibrant and beautiful villages.

**We will expand the sources of income for farmers.** We will deepen land reforms in rural areas and roll out holistic land management across the city. The development of the transfer and transaction market of rural property rights will gather pace. Multiple approaches will be adopted to better mobilize collective resources and assets so that the collective economy grows more robustly. We will put in place rural talent development programs. As we continue to improve the comprehensive rural assistance mechanism, we will follow through on aid projects till the livelihood of the rural households in difficulties gets better in real terms.

**6. Advancing further towards becoming an international cultural metropolis and enhancing the city's cultural soft power.** Based on the fusion of red culture, Shanghai culture and *Jiangnan* culture, we will accelerate the creation of a Shanghai



model for enhancing cultural self-confidence and self-reliance, and strive to take the lead on the path to modernization which is characterized by the harmony of material and cultural-ethical advancement.

**We will strengthen and celebrate the cultural character of the city.** We will apply the core socialist values extensively, take concrete steps to promote cultural and ethical progress among our people, and further the building of New Era Civilization Practice Centers. We will establish a reading service system for all residents and continue to implement the “Read in Shanghai” campaign. A strong boost will be given to philosophy and social science studies with Chinese characteristics. We will strengthen the city's capacity for international communication and create impactful city branding showcases that have a broad international influence.

**We will improve institutions to enhance historical legacy protection and maintain cultural continuity.** As Shanghai holds the esteemed status as the birthplace of the Party, we will further amplify its red legacy, bolstering the protection and optimizing the utilization of “red sites”, revolutionary relics, and historic zones. Preparations will be made for the establishment of a Shanghai revolution and military museum. We will further implement the Urban Memory Project, safeguarding the city's intangible cultural heritage expressed in various forms such as opera, folk art, and handicraft, deepening research on the local history of Shanghai, and preserving and respecting the historical heritage of the city.

**We will promote cultural undertakings and the prosperity of cultural industries in the city.** We will further implement inclusive cultural infrastructure projects, open Shanghai Museum East in Pudong to the public, get ready to build a Shanghai Industrial Museum, accelerate the development of major cultural facilities such as Shanghai Grand Opera House, optimize the distribution and functions of public cultural facilities at the community level, create a number of new public cultural spaces, and encourage public cultural facilities to offer night-time services. We will

further implement the Shanghai Literature and Art Scaling New Heights Project, and optimize incentives for arts troupes to develop talents and programs and launch more original works special of Shanghai. We will implement major cultural projects to spur the development of the cultural and creative industries, foster leading enterprises and new business models in this industry, stimulate the fashion and art market, give a strong boost to film and television creation, art trading, performing arts, e-sports, tourism, sports, online culture, and creative design, promote cultural products and services to overseas markets, and cultivate Shanghai-based cultural brands with global influence.

**We will drive further the integrated development of culture and tourism.** We will implement the preservation and development plan for the Shanghai section of the national parks with Yangtze River culture as their theme, take bigger steps to boost the development of key areas in the Shanghai International Resort, promote the north and south extensions of the Huangpu River cruise sightseeing route, and upgrade the cultural and tourism functions of the Suzhou Creek. We will accelerate the development of “red tourism”, industrial tourism and rural tourism, maximize inbound tourist flow, and resume the operation of international cruise lines. We will harness the spillover effects of major exhibitions and festive celebrations, and organize high-quality cultural and tourist activities. We will explore new forms of cultural tourism, such as immersive experiences and the combination of virtual and physical tours.

**We will promote the development of both non-competitive sports and competitive sports.** We will further implement the public sports and fitness resource expansion initiative, speed up the construction of sports parks, and carry out a wide range of public fitness activities such as citizens’ games. We will host international sports events such as Formula 1 Chinese Grand Prix, the Olympic Qualifier Series for Paris 2024, and the ISU Four Continents Figure Skating Championships (4CC), while developing and organizing Shanghai’s own brand events such as Shanghai Sailing

Open. We will give support in various forms to Shanghai athletes and help them achieve good results in major competitions such as the Olympics.

**7. Further promoting green and low-carbon transformation and making Shanghai a beautiful city.** Guided by the conviction that lush mountains and lucid waters are invaluable assets, we will increase environmental investment and engage actively in collaborations to achieve carbon reduction, pollution reduction, greenery expansion and economic growth all at the same time, in order to make the city greener.

**We will continue to make solid gains in the battle against pollution.** A new three-year action plan to build a Beautiful Shanghai will be initiated. We will strengthen the prevention and control of ozone pollution, strengthen the control over diesel truck pollution, and encourage key enterprises to achieve extra reduction of nitrogen oxide emission. We will start to build 26 rainwater storage tanks; the construction of the Bailong Port Phase III and the parallel system of the Combined Sewer Phase I will speed up; Taihe Sewage Plant's expansion project will be completed; the investigation and remediation of unwanted sewage discharge outlets into rivers and the sea will continue; and the survey of combined sewer systems will be fully completed. We will optimize the full-cycle domestic waste sorting system, build 300 community recycling service points, and accelerate the construction of kitchen waste recycling facilities such as the Bioenergy Reuse Center Phase III, thus marching toward the goal of a waste-free city. We will implement action plans to prevent and control noise pollution. We will push forward the correction of issues found through national-level audit on environmental protection.

**We will actively and steadily promote progress towards carbon peaking and carbon neutrality.** We will promote the transition from capping the total amount and intensity of energy consumption to capping the total amount and intensity of carbon

emissions, speed up the upgrade of coal power plants to further improve energy efficiency and reduce carbon emissions, implement deep-sea wind power projects, and install 10,000 new public charging piles for electric vehicles. We will actively promote the development of virtual power plants and work to reduce the load peak-to-valley difference of the city's power grid. Two million square meters of buildings with ultra-low energy consumption will be built, and four million square meters of public buildings will be renovated to increase energy efficiency. We will support key industries in exploring carbon emission accounting, carbon footprint certification and evaluation, and shut down 450 backward production facilities. We will actively promote green travel, the Clean Plate Campaign, and promote green and low-carbon living.

**We will scale up efforts to build green public spaces. To further improve the** banks of the Huangpu River and the Suzhou Creek as well as the park belt encircling the city, we will promote the opening of waterfront spaces such as the north-central section of the Yangpu Riverside and the south extension of the Xuhui Riverside along the Huangpu River, accelerate the development of the belt of eco-parks, and achieve connectivity at 17 points on the outer ring road green belt. We will accelerate the march toward a Park City by opening the southern zone of Shanghai Expo Culture Park, building 120 new parks, getting 30 urban parks to be open 24 hours a day, and developing an additional 31,000 *mu* of forestland, 1,000 hectares of green spaces, 200 kilometers of urban greenway, and 400,000 square meters of vertical green landscaping.

**8. Further enhancing the resilience of Shanghai and modernizing its urban governance.** Firmly committed to the goal of building a People's City, we will drive greater granularity in urban governance to achieve a better balance between development and safety. In so doing, we will strive to build a new governance model with Chinese characteristics that is suitable for a megacity like Shanghai.

**We will further implement the action plan for urban renewal.** We will create an innovative urban renewal model through conceptual and methodological innovation, strengthen the control of renewal costs, coordinate the use of resources, and refine policies concerning the architect-planner-appraiser joint responsibility, land planning, standards and regulations, as well as taxation and financial matters. With regard to the renovation of old neighborhoods, dilapidated houses and remaining urban villages, we will complete the renovation and refurbishment of 120,000 square meters of scattering dilapidated houses and 310,000 square meters of weak-framed old houses in the main urban districts, and start ten urban village renovation projects. We will mobilize various actors to promote the renewal of a number of old industrial zones, commercial areas, business districts, historic zones, and municipal infrastructure facilities, and accelerate some major urban renewal projects such as the Second Façade of the Bund.

**The effectiveness and efficiency of social governance will be improved.** We will continue to empower governments at the subdistrict/town level and ease their administrative burdens, optimize education and training for community workers, strengthen the building of platforms for collaborative and participatory governance, and improve community services. We will leverage the role of trade unions, the Communist Youth League, the Women's Federation and other social organizations as a bridge between our people and government, and at the same time promote the healthy growth of social organizations. We will properly handle ethnic and religious affairs. We will apply and scale up the Fengqiao Experience and Pujiang Experience in the new era, address the concerns and complaints of citizens at their doorsteps, proactively collect their opinions and suggestions, improve the “12345” hotline service, improve the existing conflict management mechanisms, enhance the city's safety risk prevention and control capabilities, and thus make Shanghai a safer city.

**We will further refine urban governance.** We will accelerate the building of 15-minute life circles, strengthen the development of embedded community service

facilities, and promote the opening and sharing of spaces within 40 affiliated spaces of government agencies, public service institutions, and corporate entities. A total of 130 kilometers of overhead cables will be placed underground, while the associated electricity distribution facilities like poles, transformers, and cabinets will be renovated along the routes. We will upgrade the riverbank landscape lighting along the Suzhou Creek in the main urban area and along the elevated inner ring road, and build 100 beautiful street blocks. We will promote the implementation of the Sponge City project and speed up efforts to revamp areas prone to flooding.

**We will build a strong and solid guarantee for urban safety.** Focusing on key industries, key fields, and key areas such as hazardous chemicals, transportation, construction, fire prevention, gas supply, special equipment, large events, and crowded places, we will take proactive and resolute actions to address the root causes of hazards in production, take concrete steps to improve preparedness for flood and typhoon, and strengthen efforts to detect and remove hidden risks. In so doing, we hope to become a model city of safe development, create national-level demonstration communities for comprehensive disaster mitigation, and build 150 miniature fire stations in neighborhoods, all with the aim of fundamentally raising the safety level of the city. We will carry out special campaigns and initiatives to ensure food safety, and take further actions to consolidate achievements in drug safety. We will optimize the city's emergency response system, strengthen the reserve of emergency materials, and actively and steadily advance the development of public infrastructure for both regular and emergency uses.

**9. Taking further measures to substantially improve people's living conditions and life quality.** Following the principle of safeguarding and improving people's well-being through development, we will take more measures to bring tangible benefits to people, including the implementation of 34 government projects to improve people's living conditions, address their concerns and needs, especially

immediate and pressing ones, improve their well-being, and ultimately realize common prosperity.

**We will provide better employment services and build a stronger social security system.** Priority will be given to employment promotion, while startup support policies such as guarantee for borrowing and vocational training subsidies will be optimized. Our goal is to create more than 550,000 new urban jobs. We will provide targeted employment assistance to key groups such as recent college and university graduates and people with difficulty in finding employment, and offer necessary services for people with flexible employment arrangements. We will make coordinated adjustments to the criteria and levels of livelihood security benefits such as pensions, medical insurance and subsistence allowances. We will pay close attention to the low-income population and offer them tiered and classified social assistance.

**Elderly and child care services will be improved.** We will optimize the network of elderly care facilities, add 4,000 beds in elderly care institutions and 30 community seniors canteens, adapt 3,000 beds to the needs of the cognitively impaired, strengthen training and incentive mechanisms for care workers, strengthen the development and application of geriatric technology and products, and take actions to empower the elderly to access and embrace advanced information technologies. We will add 3,000 daycare seats in public kindergartens and 7,000 in community childcare centers. We will optimize population-related services, strengthen the protection of women and children's rights and interests, strive to become a child-friendly city, and promote the adaptation of public spaces to the needs of young kids. We will create a barrier-free environment for the disabled and improve disability prevention and rehabilitation services.

**We will deepen the building of a Healthy Shanghai.** We will expand the availability of quality medical resources, and optimize such measures as giving priority to

community health centers in the allocation of tertiary hospital specialist appointments, thus continuing to strengthen the capacity and capabilities of community health services. We will implement pilot projects for building tight-knit urban medical groups. We will deepen the reform of public hospitals and advance the building of their clinical research system and capacity. We will improve the multi-tiered well-connected medical insurance system, deepen the reform of payment methods, and deepen the reform of procurement mechanisms for drugs and medical consumables. We will continue to develop effective mechanisms for the prevention and control of major infectious diseases. We will enhance the preservation and accelerate the innovative development of traditional Chinese medicine (TCM).

**We will work steadily to improve the housing conditions of citizens.** Through the combination of rental and purchase, we will improve the city's affordable housing program, offer 70,000 units (rooms) of subsidized rental housing, offer 30,000 beds in the “New Era Urban Builders and Managers Homes”, and build and source over 10,000 units of government-subsidized housing. We will install 3,000 elevators in existing multi-storey residences, and improve the long-term management mechanism for elevators installed in such buildings. Closely following the principle that “houses are for living in, not for speculation”, we will work to keep land costs, housing prices and market expectations stable, meet the rigid demand for housing and the need to improve living conditions, and maintain the steady and healthy development of the real estate market.

Fellow deputies:

It is an excellent Chinese tradition that the army cherishes the people and the people support the army. Having a big picture in mind, we will play an active part in China's efforts to consolidate and enhance its integrated national strategic system and capabilities. We will strengthen the alignment of military and civilian policies and rules, promote military-civilian resource sharing and two-way demand matching,



promote public education on national defense, strengthen national defense mobilization and defense reserve force buildup, and promote mutual support between the military and civilian sectors. In this way, we will further enhance collaboration between the military and the government, as well as between the military and civilians.

We believe that practical work is critical. As a saying goes, actions speak louder than words. As a pioneer and forerunner, we will take bold and effective steps to overcome difficulties, break new ground, and score more substantial development results. We will thus translate the work plans into a tangible reality!

### **III. Building a Better Government in All Aspects**

To fulfill our tasks prioritized for this year, it is essential that the government strengthen its self-improvement. We must always be aware of our mission and responsibilities and speed up the realization of a law-abiding, innovative, clean and service-oriented government that satisfies the needs of the people. It is our hope to achieve sustainable and healthy socioeconomic development through the modernization of government governance.

**1. Keeping strong political commitment and loyalty.** We will firmly support and uphold Comrade Xi Jinping's core position on the Party Central Committee and in the Party as a whole and the guiding role of Xi Jinping Thought on Socialism with Chinese Characteristics for a New Era and uphold the Central Committee's authority and its centralized and unified leadership. We will consolidate and scale up the achievements of theoretical study and awareness education of the Party's mission, and transform the Party's innovative theories, including Xi Jinping Thought on Socialism with Chinese Characteristics for a New Era, into a powerful force for strengthening

ideals, enhancing Party character, guiding practice, and advancing our work. We will continue to improve our political judgment, thinking and execution capability, comprehensively and thoroughly implement the decisions and arrangements of the CPC Central Committee, and always closely follow the CPC Central Committee with Comrade Xi Jinping at its core in thinking, stance, and action.

**2. Staying steadfastly committed to reform and innovation, and making greater efforts to improve government efficiency.** We will complete the reform of government institutions. We will harness the power of data to improve efficiency and service, promote the iterative upgrading of the online government services and online government governance portals, enrich the application scenarios of integrated office platforms, to basically form a digital government and accelerate the elimination of the digital divide. We will coordinate and push data generation, utilization and protection, work towards establishing systems and standards for data circulation and transactions, and promote authorized operation of public data. We will establish a closed-loop integrated mechanism consisting of “review, approval, supervision, enforcement, and credit” for notification-and-commitment-based administrative approval, strengthen comprehensive supervision in key areas, and deepen inclusive and prudential supervision. We will implement across-the-board cost and budget performance management, strengthen the life-cycle management of government procurement chains and public assets, and deepen taxation reform. We will complete the fifth economic survey with high quality.

**3. Adhering to the rule of law and steadily and comprehensively promoting law-based government administration.** We will listen more widely and carefully to the public, gather people's wisdom and strengths, and create best practices of whole-process people's democracy. We will strengthen government legislation for key areas and emerging fields, and strengthen the governance of government regulations and administrative normative documents. We will deepen the implementation of major administrative decision-making procedures. We will work to ensure fair and

just law enforcement, improve the quality of administrative law enforcement, and basically form an administrative law enforcement coordination and supervision system across the municipal, district and sub-district/town levels. We will continue to increase the transparency of government affairs, aiming to improve implementation, service, and supervision through greater openness. We will further enhance government integrity and improve mechanisms for the government to keep its promises and enhance its trustworthiness. We will implement the newly amended *Administrative Reconsideration Law* so that administrative reconsideration will be the main channel for resolving administrative disputes. We will accept, as required by law, the oversight of the Municipal People's Congress and its standing committee, and readily subject ourselves to the democratic oversight of Shanghai Municipal Committee of the CPPCC, public oversight, and oversight through public opinion. Government auditing and statistical and financial supervision will be strengthened across the board. We in the government will readily accept the oversight of the law, supervisory bodies, and the people.

**4. Taking strict measures to ensure government integrity.** We will strictly comply with the central Party leadership's eight-point decision on improving conduct, and keep up our efforts to tackle formalism, bureaucratism, hedonism and extravagance, with a particular focus on the first two problems. We must strictly follow the requirement of leading a thrift life. We will continue to take firm steps to ensure that officials do not have the audacity, opportunity, or desire to become corrupt. We will enhance the prevention and control of integrity risks in key spheres such as the financial sector, SOEs, and infrastructure construction projects, resolutely rectify corrupt practices that harm people's interests, strengthen the development of a clean culture in the government for the new era, and push governments at all levels in Shanghai to practice integrity and self-discipline more conscientiously.

**5. Taking more solid steps to further stimulate the enterprising spirit of officials.**

We will strengthen the management of civil servants, bolster professional training, and improve their creative service capabilities. We will improve the combination of incentives and disincentives, support and encourage those who take charge, and further foster the culture of striving for advancement and pursuit of excellence. Each and every one in the government must have a correct understanding of what excellence means for civil service, and champion the spirit that “not claiming credit but always making sure to contribute their share to the success of the cause”. We must shoulder our responsibilities, meet challenges head-on, and fulfill our initial aspirations and missions with determination and through firm concrete actions, thus meeting the expectations of both the Party and the people.

Fellow deputies:

The journey may be long, but as long as we keep moving forward with determination, we are surely capable of reaching our destination. Let's rally more closely around the CPC Central Committee with Comrade Xi Jinping at its core, and forge ahead together under the strong leadership of the CPC Shanghai Municipal Committee to make new progress in the "Five Centers" Initiative, accelerate the building of a modern socialist international metropolis with global influence, and make new contributions to the great cause of Chinese modernization!